

GUIDELINES FOR DIGITAL TRANSITION:
IDENTIFICATION OF AVAILABLE DIGITAL
DIVIDEND SPECTRUM

STATEMENT OF RESULTS AND FINAL DECISION

ECS 73/2019

Issue Date – 16 December 2019

# **Table of Contents**

1. INTE	RODUCTION	3
1.1	Background	3
1.2	Structure of the Remainder of this Document	5
2. LEG	AL AND POLICY FRAMEWORK	6
2.1	Communications Act, 2009	6
2.2	National Spectrum Plan	6
2.3	Electronic Communications Sector Policy (ECSP)	7
2.4 Spec	Proposal to Open Standard Spectrum Bands Currently Specified as 'Closed' in the ctrum Plan 2014-2017	
3. CON	NTEXT FOR THE DIGITAL SWITCHOVER	9
3.1	What Is Digital Switchover?	9
3.2	Why Is Digital Switchover Important?	9
3.3	International Perspective	13
3.4	The Bahamas Perspective	15
4. IMP	ERATIVES FOR THE MIGRATION TO DIGITAL TELEVISION BROADCASTING	16
5. IDEN	NTIFICATION OF SPECTRUM BANDS	17
5.1	Allocation of Spectrum	17
5.2	Spectrum Band Planning	18
6. REV	IEW OF COSTS AND BENEFITS OF DSO	20
7. PRO	POSED GUIDELINES	22
Part	1 Introduction	22
Part	2 Purpose	22
Part	3 Interpretations	22
Part	4 Application	23
Part	5 Permissible Services	24
Part	6 Permissible Standards	25
8. STA	TEMENT OF RESULTS AND CONCLUSION	26
Annex	e 1: STANDARDIZED GLOSSARY OF ABBREVIATIONS	27

#### 1. INTRODUCTION

The Communications Act, 2009 (Comms Act), grants the Utilities Regulation and Competition Authority (URCA), the exclusive authority to manage, allocate, and assign radio frequency spectrum in The Bahamas.

The evolution of digital technology in the television broadcasting service has availed an opportunity for URCA to advance the objective of the Electronic Communication Sector Policy as it relates to the efficient use of the radio spectrum. The purpose of this Final Decision is to introduce the framework for digital switchover in the Bahamas and identify the available digital dividend spectrum. Digital dividend spectrum refers to the spectrum in the frequency bands from 174 to 230 MHz (VHF) and from 470 to 862 MHz (UHF), which is freed when a terrestrial television broadcasting service transitions from analogue to digital technology.

# 1.1 Background

In the past decade, one of the most important spectrum management issues for developed and industrialized countries has been the digital switchover (DSO). DSO involves the transition from analogue terrestrial television broadcasting to digital terrestrial television broadcasting (DTTB), the purpose of which is to free up spectrum for existing and emerging wireless broadband communications services. The issue of DSO is relevant to The Bahamas because the national electronic communications industry sources wireless communication equipment from global providers that no longer manufactures analogue devices. For this reason, URCA must identify and provide spectrum for existing and emerging wireless broadband communications services.

To address issues expressed by its member states concerning DSO, The ITU published the *Guidelines for Transition from Analogue to Digital Broadcasting (the "Guidelines")* in January 2010.<sup>1</sup> According to the Guidelines:

...broadcasting [is] one of the most economic and influential media to deliver content such as news, education and entertainment and to be able to contribute to narrowing

 $<sup>^{1}</sup>$  Guidelines for transition from analog to digital broadcasting retrieve from http://www.itu.int/pub/D-HDB-GUIDELINES.01-2010

the digital divide is now on the verge of a revolution which is expected to affect not only broadcasting itself but also other media.

The Guidelines provide, inter alia:

- i. Options for policy and technology choices, and implementation guidelines;
- ii. Context, relevancy and impact of choices;
- iii. Cost/benefit analysis; and
- iv. Generic roadmaps and main activities

Therefore, URCA is guided by the above-mentioned ITU recommendations in setting out the relevant framework for DSO and identifying the digital dividend spectrum.

On 17 April 2018, URCA, in alignment with the above Guidelines, published its Statement of Results and Final Decision on the *Proposal to Open Standard Spectrum Bands Currently Specified* as Closed in the National Spectrum Plan (NSP) 2014 – 2017. Subsequently, URCA has identified available spectrum in line with the Guidelines.

The objectives of the consultation document were to:

- i. Identify the available spectrum in line with the recommendations set out in the Guidelines;
- ii. Make recommendations based on URCA's knowledge and experience regarding other countries in the region, and feedback from the general public and industry stakeholders while being guided by international best practices;
- Develop protocols to ensure an effective and efficient means of transitioning from analogue television broadcasting to DTTB recommended for ITU region 2 countries;
- iv. Identify key issues and the impact the relevant issues will have on stakeholders; and
- v. Recommend an effective and efficient approach for the implementation of DSO

URCA issues this Final Decision pursuant to section 32 of the Comms Act, which requires that

URCA ensures that radio spectrum is used in a manner that is economically efficient and facilitates the evolution of new technologies and electronics communications services whilst taking into account, in particular, investment in existing equipment configured for specific radio spectrum and the cost of migration to another radio spectrum assignment.

#### 1.2 Structure of the Remainder of this Document

The remainder of this document is structed as follows:

- Section 2 describes the legal framework for managing the radio spectrum.
- Section 3 provides the context for digital switchover
- Section 4 identifies DSO imperatives
- Section 5 lists spectrum bands identified for the digital dividend
- Section 6 presents the cost/benefits analysis
- Section 7 sets out the proposed guidelines
- Section 8 sets out the Statement of Results and Conclusion

#### 2. LEGAL AND POLICY FRAMEWORK

The Legal and Policy Framework for managing radio spectrum in The Bahamas are set out in the documents listed below:

- i. The Communications Act, 2009 ["Comms Act"];
- ii. The Electronic Communications Sector Policy, 2009 ["ECSP"];
- iii. The National Spectrum Plan 2018-2021 ["NSP"]; and
- iv. The Proposal to Open Standard Spectrum Bands Currently Specified as 'Closed' in the National Spectrum Plan 2014-2017

#### 2.1 Communications Act, 2009

Part V of the Comms Act addresses the issue of spectrum management while Section 29 gives URCA exclusive rights to manage, allocate and assign all frequencies within the radio spectrum bands for The Bahamas.

However, the Comms Act establishes that the ECS Minister is responsible for deciding the method of allocating frequencies in the Premium Spectrum Bands. The remaining sections of Part V serve to ensure that URCA manages the radio spectrum in a manner that is open, objective, transparent and non-discriminatory, economically efficient and facilitates the evolution of new technologies and services. Also, Section 34(2) sets the requirement that URCA "shall conduct public inquiries and consult with electronic communications service providers and network operators in The Bahamas about the use and management of radio spectrum" which is of particular relevance to this consultation process.

# 2.2 National Spectrum Plan

URCA is required by section 31(1) of the Comms Act, "to publish a spectrum plan, which is consistent with applicable international treaties, commitments or standards, including without limitation, those of the International Telecommunications Union (ITU) and shall take into account relevant international recommendations." In accordance with that requirement, on 10 April 2014, URCA published the National Spectrum Plan (NSP) 2014-2017 (ECS 03/2014). As part of

that NSP, URCA also included as a requirement under Section 31(3) of the Comms Act, spectrum classifications as being either "Premium" or "Standard" spectrum. In managing the radio spectrum, Section 32(1)(b) states that URCA must ensure that the radio spectrum is managed and used in a manner that is economically efficient and facilitates the evolution of new technologies and electronics communications services whilst taking into account, in particular, investment in existing equipment configured for specific radio spectrum and the cost of migrating to another radio spectrum.

In the development of the NSP, URCA was seeking to:

- Implement administrative cost recovery for spectrum management and administration;
- ii. Conduct a systematic review of current spectrum license fees; and
- iii. Establish information systems to cope with future spectrum management needs, improve business processes and enhance access to wireless electronic communications services.

URCA's public consultation on the Review of Spectrum Pricing (ECS 11/2014) published on 28 January 2016 effectively addressed the first two issues. URCA is now seeking to establish information systems to cope with future spectrum management needs and enhance access to wireless electronic communications services by making spectrum resources available for wireless electronic communications services. Hence, this document on "identification of available spectrum for digital dividend."

# 2.3 Electronic Communications Sector Policy (ECSP)

Section 5 of the Comms Act requires that all policy measures, decisions, and laws take effect in the Electronic Communications Sector (ECS) in The Bahamas and implements the Electronic Communications Sector Policy (ECSP) objectives as set out in Section 4 of the Comms Act, and the ECSP developed by the Government in accordance with section 6 of the Comms Act. Through this process, URCA seeks to implement the ECSP objectives.

Since this document relates to the identification of available spectrum for digital dividend, URCA is specifically aiming to promote the optimal use of state assets, in particular, radio spectrum. Also, URCA is aiming to promote investment and innovation in electronic communications networks and services, in addition to encouraging, promoting and enforcing sustainable competition.

# 2.4 Proposal to Open Standard Spectrum Bands Currently Specified as 'Closed' in the National Spectrum Plan 2014-2017

As previously stated, on 17 April 2018, URCA published its *Proposal to Open Standard Spectrum Bands Currently Specified as Closed in the National Spectrum Plan (NSP) 2014 - 2017*. In that document, URCA proposed the opening of all **standard spectrum** bands designated as closed in the NSP(2014 - 2017), inclusive of the closed portions of the spectrum between 54 MHz - 806 MHz, referred to by the ITU as the digital dividend bands.

#### 3. CONTEXT FOR THE DIGITAL SWITCHOVER

As the digital era continues to evolve, digital systems are rapidly replacing analogue systems because digital systems are more scalable, reliable, and integrable than analogue systems. Also, digital systems have lower power consumptions and higher transmission capacity.<sup>2</sup> Hence, many communications industries are phasing out analogue technologies and adopting digital technologies<sup>3</sup>. This transformation process is known as a Digital Switchover (DSO).

#### 3.1 What Is Digital Switchover?

Simply put, the Digital Switchover (DSO) is the term used to describe the phasing out of traditional analogue systems and analogue centric regulatory policies, and replacing them with their digital counterparts. DSO involves the transition from analogue terrestrial television broadcasting to digital terrestrial television broadcasting (DTTB). This transition is known as the Digital Television Transition (DTT).<sup>4</sup>

#### 3.2 Why Is Digital Switchover Important?

One of the main reasons for the digital switchover is to repurpose spectrum for new digital communication systems by discontinuing the use of spectrally inefficient analogue TV systems. The process involves the implementation of regulatory policies that mandate the cessation of analogue transmissions and the adoption of digital broadcasting technologies. The transition to digital television broadcasting technologies involves several key stakeholders. Figure 1 below shows the key stakeholders in the digital transition process.<sup>5</sup>

<sup>&</sup>lt;sup>2</sup> Anttalanainen, T. (2003). *Introduction to Telecommunications Network Engineering*. United States of America: Artech House, Inc.

<sup>&</sup>lt;sup>3</sup> U.S. Congress, Office of Technologies Assessment. *Telecommunications Technology and Native Americans: Opportunities and Challenges*. OTA-ITC-621 Washington, DC: U.S. Government Printing Office, August 1995).

<sup>&</sup>lt;sup>4</sup> https://www.fcc.gov/general/digital-television

<sup>&</sup>lt;sup>5</sup> [Source: Plum Consulting document 2014. www.plumconsulting.co.uk.]

Figure 1: Key Stakeholders in the Transition to Digital

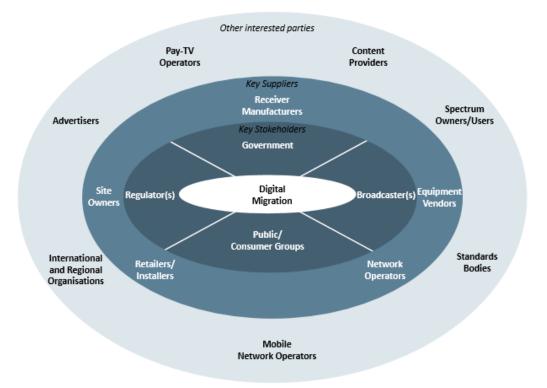


Table 1 below lists the key stakeholders in the digital switchover process, and explicate the role, concerns, interest and obligations of the stakeholders.

Table 1: Stakeholders Roles, Concerns, Interests, and Obligations

STAKEHOLDERS	ROLE, CONCERNS, INTERESTS AND OBLIGATIONS
Broadcasters	Concern: The monetary impact of having to migrate to a digital
	platform; the need to transform to take advantage of all the new
	technologies and service offering digital broadcast would bring.
National Network	Concern: Compatibility issues as it relates to interconnection for
Operators	remote broadcasting and other broadcasting services through the
	network.
National Regulators	Role: Monitor and manage the digital switchover process; Enforce
	government regulation and manage the spectrum.
The General Public	Concern: An education plan and campaign leading up to the
	implementation; Ease of accessibility; costs; technical support or
	otherwise; public education and information flow during
	switchover (public awareness).
Business Enterprises	Concern: Capital budgets for the purchase of new digital receivers
	and accessories; Sector competition and regulatory restrictions.
Government	Obligation: Set Policy agendas; look at environmental concerns as
	it relates to the local and international dumping of analogue
	equipment; Oversee and regulate the process of digital switchover
	and also look at international obligations (ITU).

According to a Digital Television Action Group (DIGITAG) report, manufacturers in North America, Asia, Europe and some parts of Africa, have already discontinued the manufacturing of analogue television broadcasting transmitters. Also, television manufacturers such as LG, Panasonic, Samsung, Vizio, Sony, Toshiba and Sharp have fully embraced the digital revolution and have committed to producing only digital television sets. As a result, countries without plans to

implement digital switchover may soon find it difficult to obtain replacement components or technical support for existing analogue television and broadcasting equipment, as manufacturers are no longer supporting analogue technologies. Analogue television is quickly becoming obsolete.

#### 3.3 International Perspective

In 2006, the ITU held a Regional Radiocommunications Conference (RRC-06)<sup>6</sup> in Geneva, Switzerland where it was decided that all Region-I countries in Europe, Africa, and the Middle East would migrate to the Digital Video Broadcasting-Terrestrial (DVB – T) standard by June 2018.

Countries from Regions 2 and 3 have either converted or are converting their analogue terrestrial television services to digital television services. The underlying purpose of the conversion is to facilitate the introduction of cutting edge and cost-efficient electronic communication services and facilities.

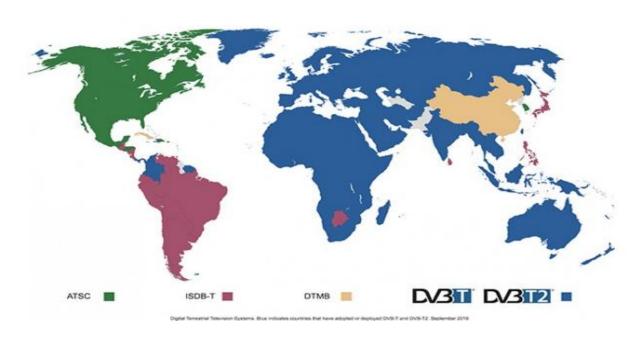
However, Region 2 countries like the United States, Canada, South America and the Caribbean, have not reached consensus regarding the implementation of DSO, or the adoption of a harmonised digital television standard for the region.<sup>7</sup> Hence, several standards have been implemented across the region. The map below shows the Digital Terrestrial Television Standards adopted by the different countries.

\_

<sup>&</sup>lt;sup>6</sup> The Regional Radio Conference 2006 (RRC-06) is the conclusion of a major spectrum re-planning exercise for frequency plan for digital broadcasting in bands III (174-230 MHz) and IV/V (470-862 MHz) for 120 countries in Europe, Africa and the Middle East as shown in Appendix V. The RRC-06 culminated in the drawing up of a new spectrum plan for these bands, which is now referred to as GE-06, which stands for Geneva 2006. This plan, which is meant to facilitate the move from analogue to digital broadcasting of TV and radio, replaces the previous Stockholm Plan, which was drawn up in 1961 - these plans are meant to last over the very long-term. (Source - https://tatt.org.tt/Portals/0/documents/Digital%20Terrestrial%20Television%20Broadcasting%20Framework%20D raft%20Sept%202011.pdf).

<sup>&</sup>lt;sup>7</sup> http://www.itu.int/ITU-D/arb/ARO/2014/DB/Docs/S1-LucHaeberle.pdf

Figure 2: Digital Television Standards



The colours in Figure 2 should be interpreted as follows:

- green represents the percentage of countries using the North American Standard which is Advance Television Systems Committee (ATSC);
- purple represents the percentage of countries using the Japanese Standards
   which is Integrated Services Digital Broadcasting (ISDB-T);
- yellow represents the percentage of countries using the Chinese standards which is digital terrestrial multimedia broadcast (DTMB); and
- blue represents the percentage of countries using European standards which is digital video broadcasting terrestrial (DVB-T).<sup>8</sup>

URCA notes that traditionally, service providers and the public in The Bahamas purchased professional broadcasting equipment and other electronic consumer goods, including televisions, in the North America markets. Therefore, URCA is minded to adopt the North American Standard for DTT and the North American spectrum band plans cited for DTT.

<sup>&</sup>lt;sup>8</sup> See Appendix

# 3.4 The Bahamas Perspective

Presently there is only one Free-To-Air (FTA)<sup>9</sup> television broadcasting station in The Bahamas, which is ZNS TV-13 operated by the Broadcasting Corporation of The Bahamas (BCB). BCB voluntarily transitioned to digital format in September 2016. Hence, the issue addressed in the Guidelines of coordinating the switch-off of old analogue television systems and turning on of the new digital systems is not relevant in The Bahamas. Instead, URCA will focus on the provisioning of digital transition spectrum.

<sup>9</sup> <u>Television</u> (TV) services broadcast in clear (<u>unencrypted</u>) form, allowing any person with the <u>appropriate receiving</u> <u>equipment</u> to receive the signal and view the content without requiring a <u>subscription</u>,

https://www.quora.com/Whats-the-difference-between-free-to-air-television-channels-and-cable-or-digital-satellite-TV-systems

#### 4. IMPERATIVES FOR THE MIGRATION TO DIGITAL TELEVISION BROADCASTING

The two main DSO imperatives are facilitating switchover from analogue to digital and identification of available spectrum. A brief explanation of the issues surrounding these imperatives are set out below:

# **Imperative 1** - Facilitating switchover from analogue to digital

Having regard for this imperative, URCA has assessed the current state of the spectrum identified for DSO and has determined that there are no existing analogue systems to be transitioned to digital. Therefore, in the context of The Bahamas, there is no need for analogue to digital switchover.

# Imperative 2 - Identification of Available Spectrum

URCA must identify the digital dividend spectrum. The spectrum available for the digital dividend transition is set out in Table 3 in Section 5. That spectrum has been allocated for broadcast, mobile and fixed electronic communication services. As it relates to the spectrum identified in Table 3, URCA will design or adopt band plans that are suitable for DTTB, MTV and emerging technologies in accordance with the provisions in the National Spectrum Plan 2018 – 2021.

In addressing the DSO imperatives, URCA will be mindful of the impact that broadcasting has on various aspects of the society.

#### 5. IDENTIFICATION OF SPECTRUM BANDS

In keeping with best practices, URCA in its National Spectrum Plan formulated and issued the National Frequency Allocation Table (NFAT) which sets out the allocations which are applicable in The Bahamas. The allocations in the NSP conform to the recommendations contained in the International Table of Frequency Allocations published in the most recent version of Article 5 of the International Telecommunication Union Radio Regulations (ITU-RR 2016).

# 5.1 Allocation of Spectrum

Table 3 below lists the DTTB frequency ranges that are currently allocated for use in The Bahamas for "Free-To-Air" television services:

Table 2: List of DTTB Frequency Ranges

FREQUENCY (MHz)	SERVICE ALLOCATION		
54 – 68	BROADCASTING		Fixed
	Mobile		
68 – 72	BROADCASTING		Fixed
	Mobile		
76 – 88	BROADCASTING		Fixed
	Mobile		
174 – 216	BROADCASTING		
	Fixed		
	Mobile		
470 – 512	BROADCASTING		
	Fixed		
	Mobile		
	5.292 5.293		
512 – 608	BROADCASTING		
	5.297		
614 – 698	BROADCASTING		
	Fixed		
	Mobile		
	5.293 5.309 5.311A		
806 – 890	FIXED		
	MOBILE	5.317A	
	BROADCASTING		

Although the NFAT shows an allocation for broadcasting in the range 698 – 806 MHz, URCA previously allocated spectrum in the range 698 – 806 MHz to cellular mobile, fixed broadband,

and public safety. 10 Hence, URCA will not make assignments in that range for broadcasting.

# 5.2 Spectrum Band Planning

In Section 5 of the NSP, URCA sets out the policy considerations for Spectrum Band Planning. The policies proposed herein are aligned with the provisions of the NSP. Specifically, URCA will adopt or design spectrum band plans that conform to international standards and emerging technologies with a view to:

- Ensuring harmonized spectrum access conditions which enable interoperability and economies of scale for wireless equipment;
- ii. Working towards more efficient use of the radio spectrum; and
- iii. Improving the availability, accessibility, and affordability of information and communications technologies throughout The Bahamas.

In proposing the method for assigning spectrum (i.e., first-come-first-served or competitive selection), URCA will consider the following broad characteristics of the spectrum band:

- Demand Sufficient applicants have requested, or are likely to request, access to the spectrum, resulting in URCA being unable to fulfil its objective of allocating spectrum to meet the needs of all users.
- ii. Technology A specific technology deployed in the spectrum band which would offer new services to consumers in The Bahamas. Technological advances have resulted in the spectrum becoming newly suitable for additional services.
- iii. Competitive Pressures Use of the spectrum, perhaps in conjunction with technical advances, creates a significant commercial advantage. The spectrum could be used to quickly introduce competition to an existing service offering provided by another licensee.

<sup>&</sup>lt;sup>10</sup> Opening Of Spectrum Bands: 700MHz, 11 MHz, 12 MHz and 42 MHz (ECS 09 /2012). Published on.23 March 2012. <a href="http://www.urcabahamas.bs/wp-content/uploads/2017/01/Policy-New-Spectrum-Bands-.pdf">http://www.urcabahamas.bs/wp-content/uploads/2017/01/Policy-New-Spectrum-Bands-.pdf</a>.

iv. Award and Pricing Mechanism - Grants of the spectrum would be made more efficiently through some competitive process, rather than on a first-come, first-served basis with an administrative usage fee schedule.

The list of criteria should not be considered exhaustive, and if it deems it appropriate, URCA may elect to use a number of additional characteristics as part of its specification process.<sup>11</sup>

<sup>11</sup> National Spectrum Plan (2014-2017) (ECS 03/2014) published by URCA on 10 April 2014.

#### 6. REVIEW OF COSTS AND BENEFITS OF DSO

URCA considers that the cost associated with DSO is primarily associated with decommissioning of analogue TV systems and purchasing and commissioning of new DTTB systems. In the context of The Bahamas, the cost is minimal because there are no analogue TV stations that would be required to transition to digital format.

On the other hand, URCA considers that there would be significant benefits for service providers and other stakeholders resulting from identifying and provisioning of digital dividend spectrum for existing and emerging electronic communications systems and services. These benefits would be consequential to URCA advancing the following ECSP objectives:

- Promoting the optimal use of state assets, in particular, the radio spectrum by improving spectrum efficiency. The resulting benefit will be the availability of additional spectrum for expansion of wireless services.
- ii. Promoting investment and innovation in digital electronic communications networks and services. The resulting benefits would be:
  - a. superior sound and picture quality;
  - b. multiple programme channels in a single RF channel;
  - c. provisioning for video-on-demand services;
  - d. opportunities for public-private partnerships to introduce distance learning, telemedicine and other social services into the education system, public hospitals and clinics in underserved areas in the country.
- iii. Encouraging, promoting and enforcing sustainable competition. The benefits will be:
  - a. a wider range of new services such as electronic programme guide,
     interactive services (texting), and closed caption, etc.;
  - higher demand in the consumer electronics market stimulated by the availability of new services; and
  - c. further removal of barriers to market entry.

Having given due consideration to the costs in accordance with section 5 requirements of the Comms Act, URCA is satisfied that the benefits of digital transition significantly exceed the costs.

#### 7. GUIDELINES

In this section, URCA sets out its proposed guidelines for the identification and provisioning of digital dividend spectrum for existing and emerging electronic communications systems and services.

#### Part 1 Introduction

1.1 In exercise of the powers and duties conferred upon it by Section 99 of the Communications Act, 2009, (the "Comms Act") the Utilities Regulation and Competition Authority ("URCA") hereby issues the following guidelines. These guidelines may be cited as the "Guidelines for The Identification and Provisioning of Digital Dividend Spectrum for Existing and Emerging Electronic Communications Systems and Services (the "Guidelines")."

# Part 2 Purpose

- 2.1 The purpose of these Guidelines is to identify the spectrum that has been designated as Digital Dividend spectrum and specify the methodology URCA will use to make frequency assignments in the Digital Dividend spectrum bands.
- 2.2 In addition, these Guidelines specify the technical rules and standards that will apply to Digital Terrestrial Television Broadcasting and Mobile Television Networks.

# Part 3 Interpretations

- 3.1 In these Guidelines, unless the context requires otherwise, the following shall have the meanings ascribed below:
  - i. Advanced Television Systems Committee (ATSC) means the digital terrestrial television standard adopted by URCA for use in The Bahamas by television broadcasters.

- ii. Digital dividend spectrum is the spectrum made available by the transition of terrestrial television broadcasting from analogue to digital.
- iii. Digital Switchover means the phasing out of traditional analogue systems and analogue centric regulatory policies equipment for the transmission and reception of television signals and having it replaced with its digital counterpart for the transmission and reception of television signals.
- iv. Digital Terrestrial Television Broadcasting (DTTB) means the transmission of television signals using digital rather than the transmission of analogue signals.
- v. Digital Television Transition (DTT) means the process in which analogue television broadcasting is converted to and replaced by digital television.
- vi. Mobile Television (MTV) means DTTB delivered by means of a mobile television network.
- vii. Mobile Television Standards means the standards set out in the GE06 Agreement (article 1.3) including DVB-T and T-DAB standards and any other MTV standards that may be agreed by international convention.
- 3.2 Terms not defined in this Part shall have the meaning ascribed to them in the Comms Act or other relevant regulatory instruments.

# Part 4 Application

4.1 These Guidelines shall apply to broadcast, mobile and fixed service providers operating networks in the Digital Dividend spectrum bands listed in Table 1 below:

Table 3: Digital Dividend Spectrum Bands

FREQUENCY (MHz)	SERVICE ALLOCATION
54 – 68	BROADCASTING
	Fixed
	Mobile
68 – 72	BROADCASTING
	Fixed
	Mobile
76 – 88	BROADCASTING
	Fixed
	Mobile
174 – 216	BROADCASTING
	Fixed
	Mobile
470 – 512	BROADCASTING
	Fixed
	Mobile
512 – 608	BROADCASTING
614 – 698	BROADCASTING
	Fixed
	Mobile
806 – 890	FIXED
	MOBILE
	BROADCASTING

Note that although the NFAT shows an allocation for broadcasting in the range 698 – 806 MHz, URCA previously allocated spectrum in the range 698 – 806 MHz to cellular mobile, fixed broadband, and public safety. Hence, URCA will not make assignments in that range for broadcasting.

#### Part 5 Permissible Services

- 5.1 The following services are permissible in the bands set out in Part 4 of these Guidelines:
  - i. Broadcast services including DTTB and MTV;
  - ii. Fixed wireless broadband services;
  - iii. Cellular mobile services; and
  - iv. Other services URCA may assign.

#### Part 6 Permissible Standards

- 6.1 The following standards are permissible in the bands set out in Part 4 of these Guidelines.
  - i. ATSC is permissible for DTTB services; and
  - ii. Any other industry-standard that URCA may determine to be acceptable and in accordance with international recommendations is permissible for:
    - a) MTV services,
    - b) fixed wireless broadband services; and
    - c) cellular mobile services.

#### 8. STATEMENT OF RESULTS AND CONCLUSION

The Utilities Regulation and Competition Authority (URCA) published a Consultation Document under the caption *Draft Guidelines For Digital Transition: Identification of Available Digital Dividend Spectrum* on 16 May 2018. In that Public Consultation Document listed as ECS 10/2018, URCA encouraged all interested parties to make written submissions on the consultation, and URCA requested that initial responses to the Consultation Document be submitted to URCA by 5 p.m. on 29 June 2018. URCA, having received no comments from the general public or interested parties, hereby concludes this consultation on *Guidelines for Digital Transition: Identification of Available Digital Dividend Spectrum* with the publication of this Final Decision.

#### Annexe 1: STANDARDIZED GLOSSARY OF ABBREVIATIONS

API Application Program Interface

ASO Analogue Switch-Off

ATSC Advance Television Standards Committee

ATU African Telecommunications Union

DD Digital Dividend

DRAM Dynamic Random Access Memory

DSO Digital Switch-Over

DTH Direct-to-Home

DTT Digital Terrestrial Television

DVB Digital Video Broadcasting

DVI Digital Visual Interface

EPG Electronic Program Guide

FTA Free-To-Air

HD High Definition

HDMI High-Definition Multimedia Interface

HDTV High Definition Television

IDTV Integrated Digital TV

IPTV Internet Protocol TV

ITU International Telecommunication Union

MFN Multi Frequency Network

MPEG Moving Picture Experts Group

MUX Multiplex OPEX Operational Expenditure

PPP Public Private Partnership

PSB Public Service Broadcaster

PVR Personal Video Recorder

RF Radio Frequency

RFI Request for Information

RFP Request for Proposal

SD Standard Definition

SFN Single Frequency Network

SI Service Information

SMS Short Message Service

STB Set-Top-Box